

Table of contents

1	EXECUTIVE SUMMARY	7
2	Introduction	13
2.1	Background and context	13
2.2	Evaluability of the administrative capacity of the beneficiaries and the authorities	13
3	Approach and methodology	15
4	Analysis of the administrative capacity of the authorities	21
	Analysis and findings -	21
4.1	Structures	21
4.1.1	The findings and conclusions of the 2013 assessment – Structures.....	21
4.1.2	Update of the assessment in 2014 - Structures	26
4.2	Analysis and findings Human Resources	28
4.2.1	Assessment in 2013- Human Resources of the authorities.....	28
4.2.2	Update of the assessment in 2014 – Human resources of the authorities	32
4.3	Analysis and findings - Systems and tools	34
4.3.1	Assessment in 2013 – Sytems and tools	34
4.3.2	Update of the assessment in 2014 – Systems and tools.....	37
4.4	Analysis and findings regarding other horizontal factors influencing the administrative capacity of the authorities.	39
4.5	Conclusions and recommendations regarding the administrative capacity of the authorities	40
4.5.1	Conclusions regarding the administrative capacity of the authorities	40
	The administrative capacity “radar” in 2014 is presented comparative with 2013 in the Figures below	47
4.5.2	47
4.5.3	The administrative capacity index	51
	The recommendations remain valid. Positive premisses for their fulfillment are the TA of the general secretariat of the government and the measure for consolidation of the administrative capacity and fight against corruption included in the OP Administrative capacity 2014-2020/	61
5	Analysis of the administrative capacity of the beneficiaries	63
5.1	Information and data collection regarding the administrative capacity of the beneficiaries	63
5.2	Analysis and findings	65



UNIUNEA EUROPEANĂ



GUVERNUL ROMÂNIEI



Instrumente Structurale
2007 - 2013

5.2.1	Capacity to manage projects.....	66
5.2.2	Capacity to mobilise and effectively use human resources.....	70
5.2.3	Capacity to mobilise financial resources	73
5.2.4	Horizontal issues affecting the capacity of the beneficiaries	74
5.3	Update of the conclusions and recommendations regarding the administrative capacity of the beneficiaries	77

ANNEXES (Separate documents):

Annex 1 – Methodology of assessment used in the assessment 2013

Annex 2 – Documents consulted during the desk research activity regarding the administrative capacity of the Authorities and the Beneficiaries.

Annex 3 – Questionnaire for assessing administrative capacity of authorities

Annex 4 – A Checklist for Question II - Administrative Capacity of the Authorities

Annex 5 – Survey results, for the Second Admin capacity Report for the PA 2014-2020

Annex 6 – The updated administrative capacity database

Annex 7 – Members of the Evaluation Coordination Committee

Annex 8 – Summary of Stakeholders comments addressed

Annex 9 – Correspondence between recommendations, conclusions and findings, including responsible structures



UNIUNEA EUROPEANĂ



GUVERNUL ROMÂNIEI

Instrumente Structurale
2007 - 2013

List of abbreviations

AA	Audit Authority
ACIS	Authority for the Coordination of Structural Instruments
ACP/CPA	Certifying Payment Authority
AIR	Annual Implementation Report
ANCS/NASE	National Agency for Scientific Education
AN for Roma	National Agency for Roma population
CAP	Common Agriculture Policy
CFP	Common Fisheries Policy
CC	Consultative Committees
CF	Cohesion Fund
CPA / ACP	Certifying and Paying Authority
CPR	Common Provision Regulation
CSF	Common Strategic Framework 2014-2020
UAPE	Department for Analysis Programming and Evaluation
DLAF	Department for Fight against Fraud
EARDF	European Agriculture and Rural Development Fund
EBRD	European Bank for Regional Development
EC	European Commission
EMFF	European Maritime and Fishery Fund
EIB	European Investment Bank
ER	Evaluation Report
ERDF	European Regional Development Fund
ESF	European Social Fund
ETC	European Territorial Cooperation
EU	European Union
EU at MFE	Evaluation Unit at Ministry of European Funds
FR	Final (progress) Report
FWC	Framework Contract
GD	Government Decision
IB	Intermediate Body
ICPA/CIAP	Inter-ministerial Committee for the Partnership Agreement
IR	Inception Report
M	Month
MA	Managing Authority
ME	Ministry of Economy
MEF	Ministry of European Funds



UNIUNEA EUROPEANĂ



GUVERNUL ROMÂNIEI



Instrumente Structurale
2007 - 2013

MLFSPEP/MMFPSPV	Ministry for Labour, Family, Social Protection and Elder People
MNE/MEN	Ministry of National Education
MEUR	Million Euro
MR	Monthly Report
MRDPA/MDRAP	Ministry for Regional Development and Public Administration
NSRF	National Strategic Reference Framework
OP	Operational Programme
OP ACD	Operational Programme Administrative Capacity Development
OPTA	Operational Programme for Technical Assistance
PA	Partnership Agreement
PAIA	Paying Agency for Interventions in Agriculture
PARDF	Paying Agency for Rural Development and Fisheries
PNDR/NPRD	National Programme for Rural Development
POP/OPF	Operational Programme for Fishing
ROF	Regulation for organisation and functioning (Internal Regulations)
ROP	Regional Operational Programme
Q	Evaluation question
SI	Structural Instruments
SMIS	Single Management Information System
SOP IEC	Sectoral Operational Programme Increasing Economy Competitiveness
SOP HRD	Sectoral Operational Programme Human Resources Development
SOP E	Sectoral Operational Programme Environment
SOP T	Sectoral Operational Programme Transport
ToR	Terms of Reference
WG	Working Groups